



Demonstrating safe use of chemicals under REACH

Frans M. Christensen

European Commission, DG JRC Institute for Health and Consumer Protection (IHCP) European Chemicals Bureau (ECB)

Workshop on REACH Implementation Project 3

25 September 2006, Brussels





Outline



- Starting point: <u>REACH Registration</u>
- Prime actors:
 - o Manufacturers / Importers
 - o (and Downstream Users -> presentation by Jens Tørsløv)
- How is safe use of chemicals demonstrated?
 - o Registration dossier
 - o <u>Chemical Safety Assessment / Chemical Safety Report</u>
 - o <u>Exposure Scenarios</u> -> Extended Safety Data Sheets
 - o Supply chain communication
- Guidance: RIP 3.2 (and RIP 3.5)







Registration

AIM:

- è <u>manufacturers and importers</u> obtain information on their substances and
- è use this knowledge to ensure responsible and well-informed <u>management of the risks</u> these substances may present <u>throughout</u> their <u>life cycle</u>

Registration Dossier = Documentation

- è Technical Dossier: starting at 1 tonnes per year
- è Chemical Safety Report: starting at 10 tonnes per year

No formal acceptance - industry retain responsibility





What is the Chemical Safety Report (CSR) ?

- The CSR is the documentation of the Chemical Safety Assessment (REACH Annex I) covering:
 - Hazard Assessment of the inherent properties; physicochemical and toxic properties
 - PBT and vPvB assessment*
- and when substance is dangerous or PBT/vPvB
 - Exposure Assessment quantifying human and environmental exposure levels
 - Risk Characterisation
 - Development of Exposure Scenarios
- * PBT: Persistent, Bio-accumulative and Toxic
- * vPvB: very Persistent and very Bio-accumulative







Why Exposure Scenarios ?

To protect humans and the environment....

-by guiding the user of the chemical...
-on how to control risks

The exposure scenarios are developed by using...

- ...all available and generated information on the <u>use</u> of the chemical, and related <u>exposures</u>
- ...all available and generated information on properties
 <u>and toxicity</u> of the chemical





What is an Exposure Scenario (ES)?

- Conditions for use:
 - Process description (incl. quantity used)
 - Operational conditions (incl. frequency and duration of specified operations)
 - Risk Management Measures
 - process control (e.g. closed system and local exhaust)
 - emission control
 - personal protective equipment
 - good hygiene / wanting practise
- Other relevant information





How will the user know?

Exposure Scenarios will be attached to the Safety Data Sheet (SDS)







For which uses/processes are ESs required?









Steps in development of Exposure Scenarios - 7

- 1. Identification of uses
 - in-house info
 - supply chain communication
 - information from branch organisations, literature, etc.
- 2. Description of use (manufacturing or use process)
- 3. "Tentative ES" describe situation today
 - Process description (from step 2)
 - Operational conditions
 - Risk management measures
 - Other 'determinants of exposure'







Steps in development of Exposure Scenarios - 2

- 4. Assessment of exposure and risk
 - Estimate exposure based on the tentative ES
 - Risk Characterisation

Environment: Exposure < Predicted No Effect Concentration (PNEC)? Human Health: Exposure < Derived No-effect Level (DNEL)? If no: Risk are not controlled -> go to Step 5 If yes: Risks are controlled -> go to Step 6.

- 5. Iterate assessment if needed
 - Refine assessment or assume stricter use conditions or risk management measures. Repeat Step 4.
- 6. Develop annex to the safety data sheet
 - "Translate" the 'final ES' into SDS language



Chemical Safety Assessment



Dual role of ESs !



- Basis for exposure estimation (in preparing the CSA) Exposure Scenarios enable a <u>quantitative release and</u> <u>exposure estimation</u> by describing the determinants of exposure; i.e. the parameters that affect the exposure level
- 2. Communication (CSA output, annex to SDSs) ES is the communication tool to the user on how to use the chemical in a way that risks are controlled, including specifying the necessary Risk Management Measures







Exposure Scenarios from the Downstream User point of view





Must:

The Downstream User



- Implement Operational Conditions and Risk Management Measures communicated to him via the exposure scenarios in the SDS Annex
- If he uses the chemical outside the conditions described in the exposure scenario(s)
 - Inform his supplier of this use to make it an identified use
 - Alternatively:
 - Conduct a safety assessment for his own use (and for his downstream uses if he is a supplier)
 - Implement ES from own safety assessment
 - Report to the Agency
- Communicate further down the supply chain if he is supplier







Who will do what in the chemical supply chains?

- To which extent will the downstream users inform their suppliers?
- Will downstream users (or DU organisations) develop 'bottom-up' exposure scenarios that can be used by the registrants?
- How do we deal with Confidential Business Information (CBI)?

In any case:

 All evidence so far point to the benefit of being pro-active both as Manufacturer/Importer and as Downstream User





Some key issues



How detailed ?



- **Joint Research Centre**
- ES shall be as detailed as necessary
- Broad/Generic ES may cover a range of processes and/or be applicable to many substances (with a max. hazard profile)
- Key points are that
 - risks are adequately controlled upon implementation of the ES
 - ES is practical and proportional to the risk







Risk Management Measures

- Description
- Quantification of the efficiency
- Transparent communication
- Guidance development needed
 - -> Next presentation (Peter Douben)







ES and preparations

- REACH requires substances to be registered (e.g. toluene, formaldehyde)
- Many substances are used as part of a preparation (e.g. paints, adhesives)
- Guidance needed on preparing ES for preparations



Guidance development



- RIP 3.2 Develops Guidance on how to prepare the Chemical Safety Report (CSR), including exposure scenarios
- RIP 3.5 on Downstream User requirements -> Presentation by Jens Tørsløv



RIP 3.2-1 Scoping study



- Jan-July 2005
- CEFIC lead in consortium with RIVM, DHI Water & Environment, Ökopol, BfR, Baua, TNO and ECETOC
- Reporting:
 - First activities on Exposure Scenario framework
 - IT implications, focus on ES and CSA tool-box
 - Considerations of SDSs and CSAs for preparations
 - Safety Data Sheets requirements under REACH
 - Preliminary TGD (pTGD)
 - Part A (Introduction)
 - Part B ('Concise' TGD)
 - Part C (Reference/Expert TGD)







RIP 3.2-2 Main Study

- Several tasks on-going
- Some tasks lead by Commission and some by external contractors
- "Arona network" on ES
- More RIP 3.2-2 details in next presentation





Conclusions – 1



REACH Registration

- Manufacturers and importers
- Obtain/generate information on their substances
 and
- Use this knowledge to ensure responsible and wellinformed management of the risks that substances may cause throughout their life cycle



Conclusions – 2



- Exposure scenarios play a very important role by giving use conditions for adequately controlling risks
- Exposure Scenarios are:
 - developed in the iterative Chemical Safety Assessment (CSA)
 - recorded/documented in the Chemical Safety Report (CSR)
 - communicated to downstream users as annexes to Safety Data Sheets (SDSs)
- Managing risks becomes an integral part of the Chemical Safety Assessment (new mindset!)
- Guidance being developed in RIP 3.2 (and RIP 3.5)







Thank you for your attention !





• Back-up slide



RIP 3.2-2 Main Study



 TASK V
 Consolidation and integration with other guidance